

NEW SHERIFFS' SCHOOL WEEK 2

September 8, 2026

Week 2

AGENDA

Week 1 Review



Grants Management



Purchasing



WEEK 1 REVIEW



BUDGETING REVIEW

Fiscal Year

Budget
Calendar

Statement of
Expenditures

Budget
Amendments

MOE

Restricted
Revenues

WHAT IS RESTRICTED REVENUE?

Restricted for a specific purpose
by statute

Any unused funds at the end of
the fiscal year remain restricted
and do not roll into the general
fund balance



DATA PROCESSING FEES

T.C.A. § 8-21-901



Sheriff's \$2 Restricted Revenue for Data Processing Services

Allowed Uses



**1. Sheriff's
Computerization**



**2. Information
Systems**



**3. Electronic
Management**



Any unused funds at the end of the fiscal year remain restricted and do not revert to the general fund.



THREE OPTIONAL LITIGATION TAXES

T.C.A. § 67-4-601(b)

\$10

SUBSECTION (b)(1)

Jail or workhouse construction, upgrades, or reconstruction; courthouse renovation; or related debt

\$25

SUBSECTION (b)(5)

Same purposes authorized under subsection (b)(1).
AG Opinions

\$25

SUBSECTION (b)(6)

Courthouse security, in addition to the purposes authorized under subsection (b)(1)

CASH HANDLING PROCEDURES



**3-DAY DEPOSIT
LAW**



COMMISSARY



CASH BONDS

INTERNAL CONTROLS: SEGREGATION OF DUTIES FOR CASH

1

**Separate receipting
from making
deposit slip**



2

**Separate making
deposit slip from
going to bank**



3

**Separate verifying bank
receipt from persons who
went to bank and wrote
deposit slip**



4

**Separate bank reconciliation
from receipting and going to bank**



5

**Void/refund approval by someone
who didn't do original transaction**



INTERNAL CONTROLS: SEGREGATION OF DUTIES FOR PURCHASING

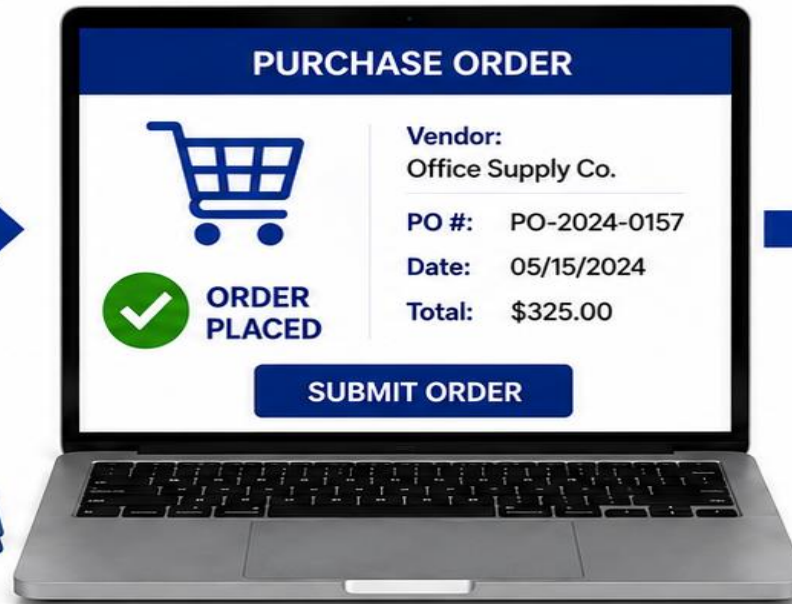
1

1. Requests item(s)



2

2. Places order



3

3. Verifies order



ACTION ITEMS



Locate existing internal controls manual/document

Analyze and determine applicability

- Observe office environment
- Update procedures as necessary



Familiarize with your accounting software

Daily & monthly reports



CTAS resource examples

E-Li/Public Safety

E-Li/County Offices/Sheriff

GRANTS MANAGEMENT

THE “SURPRISE” UTV



GRANTS: HELP OR HEADACHE?



**EXPAND
SERVICES**



**FUND CAPITAL
AND
EQUIPMENT**



**PILOT NEW
PROGRAMS**



**SUPPORT
INNOVATION
WITHOUT LONG
TERM
OBLIGATIONS**

WHY DO WE NEED GRANTS MANAGEMENT?



Strong grants management
protects resources
and delivers results.



Pre-Award Risks



Missed Reporting Deadlines



Noncompliance Risks



Future Financial Commitments



Poor Documentation



Return Grant Funds



Cash Flow Challenges



Budget Overruns



Lost Future Opportunities



Operational Risks



Staff Turnover Impacts



Potential Legal Consequences



STRONG MANAGEMENT.

STRONGER COMMUNITIES.

WHY DO WE FAIL TO PROPERLY MANAGE GRANTS?



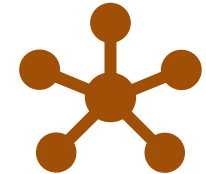
Lack of
planning



Lack of
communication



Lack of
oversight



Lack of
centralization

GRANT LIFECYCLE

Pre-Award

Acceptance

Administration

Post-Grant



PRE-AWARD

Strategic Alignment

Capacity Assessment

Requirements Review

Department Coordination

Budget Development

Procurement Planning

Sustainability Considerations

Application Authorization



ACCEPTANCE



**Review
Award**



**Commission
Acceptance**



**Budget
Approval**



**Accounting
Setup**

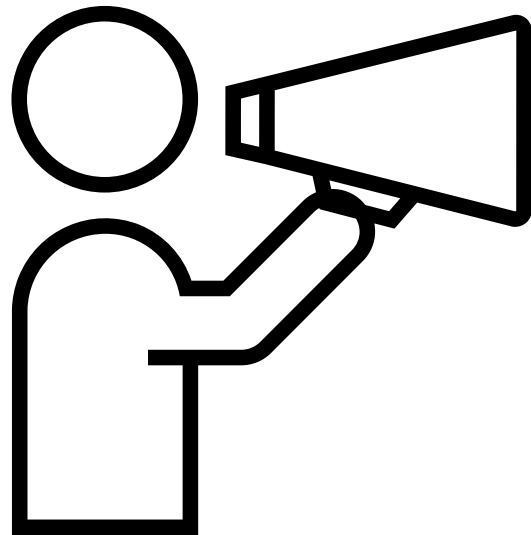


**Department
Responsibilities**



**Staff
Communication**

ADMINISTRATION



Finding A Grant
Application and Approval
Grant Kick Off Meeting
Proper Documentation
Reimbursements
Reporting

ADMINISTRATION: FINANCIAL MANAGEMENT INTERNAL

- ✓ Budget amendment after grant award
- ✓ Unique identifier for each grant in Accounting
- ✓ Follow purchasing and grant procedures for all purchases

Reimbursement cannot be less than the grant award unless it has a matching component.

ADMINISTRATION: FINANCIAL MANAGEMENT EXTERNAL

Maintain a comprehensive list of reporting requirements and a reminder system for meeting the reporting deadlines

Develop a methodology for the preparation and approval process of specialized reports

Understand audit requirements related to grants

Sample Grant Name		Contact Person	Name	REPORT DATE:
				Date of Creation
BEGINNING ACCOUNTING FISCAL YEAR GRANT STARTED:		July 1 of fiscal year		
ESTIMATED PROJECT END DATE:		end of grant date		
REVENUE				
ORIGINAL GRANT AMOUNT:		\$-	MATCH AMOUNT:	N/A
Grant Revenue:		Revenue Account	County funds for match:	N/A
REQUESTED AND RECEIVED		Expended		
Date	Amount	Date	Amount	
		N/A		
TOT. REVENUE		\$-		
REQUESTED BUT NOT RECEIVED				
Date	Amount			
TOT. REQUESTED		\$-		
TO BE REQUESTED		\$-		

EXPENDITURES			
word description of expenditures, department and items			
Expenditures:	expenditure codes		
ORIGINAL PROJECT ESTIMATE:		\$-	Equals sum of grant &
REMAINING PROJECT ESTIMATE:		\$-	
EXPENDITURES			
Date	Object Code	Vendor	Dollars
TOTAL EXPENDITURES			
ANALYSIS			
			Revenue
TOTAL REVENUE	\$-	Expenses	
TOTAL EXPENSES	\$-	Prior Yr P.O.	
DIFFERENCE	\$-	Difference	
COMMENTS:			

POST-GRANT



Financial Reconciliation
Grant Closeout
Ongoing Obligations
Audit Considerations

KEY TO SUCCESS: COMMUNICATION

WHO?



WHAT?



WHEN?

Break Time!

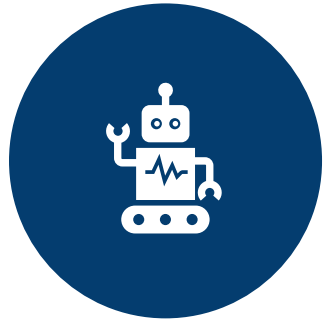
≡ Coffee break... not a jailbreak. ≡



PURCHASING



LEGAL FRAMEWORK



CONTROL



PRICE



OPENNESS



ACCOUNT-
ABILITY

PURCHASING LAWS IN TN

1981/1957 Acts

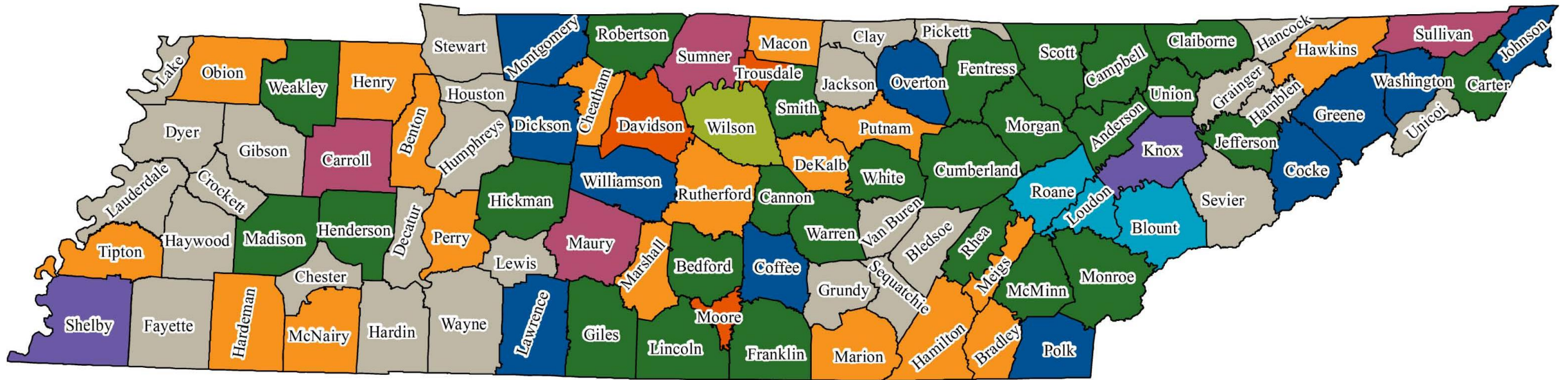
Charter/Metro

Private Acts

General Law

Tennessee

County Purchasing Laws



1957 Law



1981 w/o schools



Charter



1957 w/ schools



1983 Purchasing Law



Centralized by Private Act



1981 Law



Metro



Private Act

POLICIES AND PROCEDURES

- Should be documented
- Communicated to officials, department heads, and employees



PRINCIPLES OF PURCHASING



Maximization of Competition



Equal and Fair Competition



Best Value at the Lowest Price

PURCHASING PROCESS

Need

Requisition

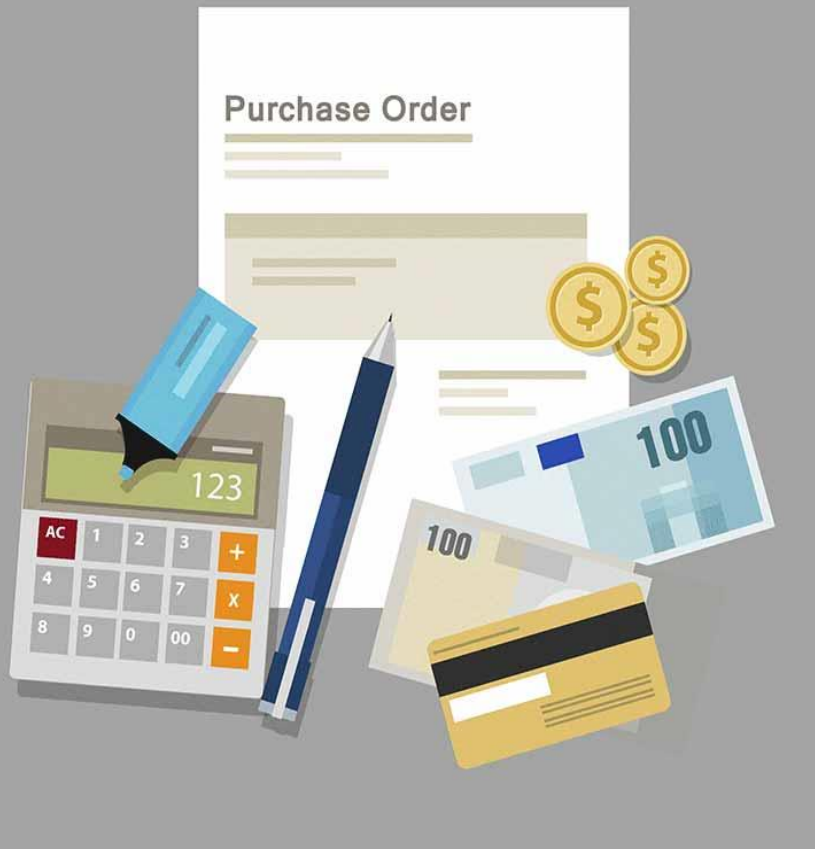
Purchase Order

Receiving Report

REQUISITION

- A formal request to buy goods or services
- Created by the department with a need
- Sent to the purchasing department
- Description of what is needed, when, and where
- Authorization to contact vendors and place orders

THE PURCHASE ORDER



- Written evidence of a contract between county and vendor
- Legal document and must contain all the elements of the contract
- Vendor's authority to ship and charge for the goods or service

THE RECEIVING REPORT

Confirms delivery of goods or services

Created by the department that receives the items

Lists what was received, including quantity and condition

Compared with the purchase order and invoice

Helps verify that the correct items were delivered

Part of the internal control process for payments

STAGES OF PURCHASING



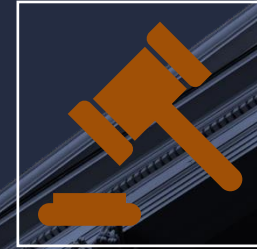
Planning and Scheduling

Goods and services are delivered timely to meet operational needs.



Source Selection (Purchasing)

Solicitations are issued, offers are made, contracts awarded, and goods and services received.



Contract Administration

Purchase agreement is enforced, goods and services are delivered satisfactorily, and the bills are paid.

PURCHASING METHODS

BID



Informal Quotations

Competitive Sealed Bids (ITB/IFBs)

Competitive Sealed Proposals (RFPs)

Request for Qualifications (RFQs)

INFORMAL QUOTES

Issued to a minimum number of vendors who then submit quotes (prices)

A “quote” is less formal than a bid and may be verbal

Usually solicited by non-advertised mail, telephone, faxes, or by e-mail for small dollar purchases, as set by the county’s policy and procedures

The award is given to the vendor who provides the lowest quote for the specified item

Informal quotes should be fully **documented**.

COMPETITIVE SEALED BIDS



Government issues an invitation to/for bids (ITB, IFB)



Includes a standard form for vendors to complete their bid



Awarded to **most responsive bidder** at the lowest cost



Most **preferred method** for purchases that exceed purchase limit thresholds

COMPETITIVE SEALED PROPOSALS

Above purchase threshold where the specifications cannot be developed so that they are sufficiently able to make a selection solely based on price

Issues a request for proposal (RFP) describing, as best it can, the item to be purchased and invites interested vendors to make proposals

Evaluates proposals according to the criteria described in the RFP

Awarded to the most favorable to the government considering price and the other evaluation criteria

REQUEST FOR QUALIFICATIONS (RFQ)

Used to obtain a statement of qualifications from proposers and are selected on the basis of qualifications for a particular project, rather than solely on price factors

Proposers are asked to submit resumes, certifications, references, previous experience, credentials and other qualifications related to specifications in the RFQ document

Used to select the most qualified individual or firm to provide technical expertise (e.g., architectural, engineering, actuarial, legal or accounting/auditing services, etc.)

Emphasis on the quality of the product(s) and the qualifications of the service providers (proposers)

FORMAL BID THRESHOLDS

Centralized Purchasing Authority

- \$50,000
- Full-time purchasing agent
- Three quotes

Non-Centralized Purchasing or Without a Full-time Purchasing Agent

- \$25,000
- Three quotes

COOPERATIVE PURCHASING



- Combining of requirements of two or more governmental entities to obtain the benefits of volume purchases and/or reduction in costs.
- Two types:
Joint-bid
Piggyback

STATE AND FEDERAL CONTRACTS



Tennessee Department of General Services,
Central Procurement Office (CPO)



Federal General Services of Administration

IN-STATE PIGGYBACK CONTRACTS



Same terms and conditions

Exclusions

- **New Motor Vehicles (Except Special Purpose)**
- **Transportation Infrastructure Projects**

May make purchases on behalf of other local governments

IN-STATE COOPERATIVES



Can....

**Participate in
Sponsor
Conduct
Administer**

**an in-state cooperative purchasing agreement
for procurement of any supplies, services, or
construction.**

OUT-OF-STATE COOPERATIVES



May participate in cooperative purchasing with local governments and authorized federal agencies outside this state



Master agreement must be approved by the CLB

OUT-OF-STATE COOPERATIVE AGREEMENTS

MAY PURCHASE

Farm tractors and mowers

Earth moving machinery

Construction machinery

Materials for a municipal utility system

Materials, labor, and services used for maintenance and operation of LEAs or local governments

SHALL NOT PURCHASE

Motor vehicles (except special purpose)

Construction services or materials

Architect/Engineer Services

Fuel, fuel products, or lubricating oils



SOLE SOURCE PURCHASE



Goods and services are available from only one supplier.



Written justification and documentation is required.



The County Purchasing Law of 1983 has a specific exemption.

EMERGENCY PURCHASES



Special procedures may apply

Competitive bidding may be waived

Threat to health, safety, or property

Poor planning does not qualify as an emergency.

PROCUREMENT CARDS / CREDIT CARDS



No Law

Controls are needed

Training and written policy

Management should monitor

USED OR SECONDHAND GOODS



No bidding required

Document item value

- * National publication

- * Appraised value

Price within 5% range



PURCHASING DRONE(S)

Bans certain tech vendors

Specifically targeting drones

National security concerns

Effective July 1, 2023

PROFESSIONAL SERVICE CONTRACTS



Not be based on competitive solicitations but shall be awarded based on recognized competence and integrity.



Does not prohibit counties from interviewing eligible persons or entities to determine capabilities.



Cost may not be the sole determining factor.

BLIND VENDORS PROGRAM

Priority for operating vending facilities

DHS has right of first refusal

Notify DHS when new facility or existing vending contracts expire or change

DHS selects the blind vendor

Must provide space and utilities at no cost

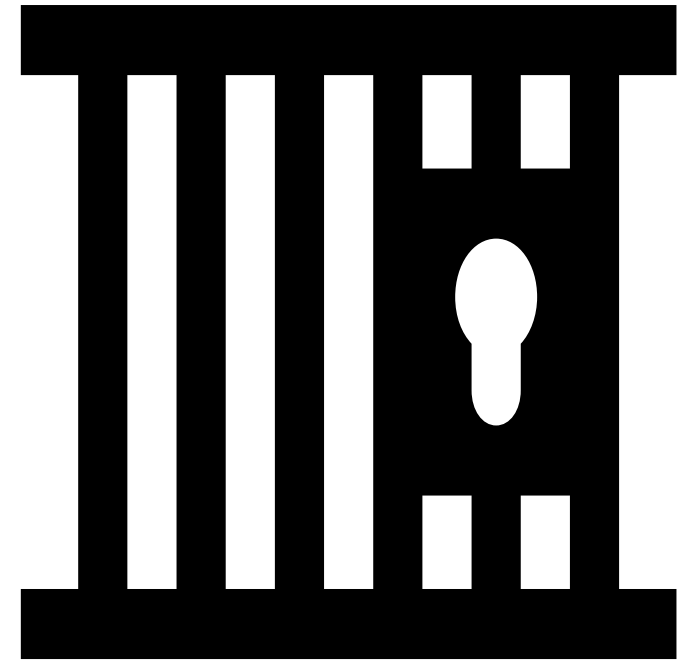
If DHS declines, then you may contract with a private vendor



PURCHASES FROM STATE INDUSTRIES

(TENNESSEE REHABILITATIVE INITIATIVE IN CORRECTION (TRICOR))

- * Must buy from TRICOR when certified products are available, good quality, and reasonably priced**
- * Annual catalog of available and certified products**
- * Can't avoid TRICOR requirements by making minor changes to product specifications**
- * Intentional violations may result in suspension or removal from office**



CONTRACT MANAGEMENT



Assign Clear Roles and Responsibilities

Who Reviews a Contract?

Who Signs a Contract?

Standardize Contract Terms

Conduct Review of Deliverables & Terms

CTAS: SCROLL DOWN TO QUICK LINKS AND CLICK "SERVICE AREA MAPS"



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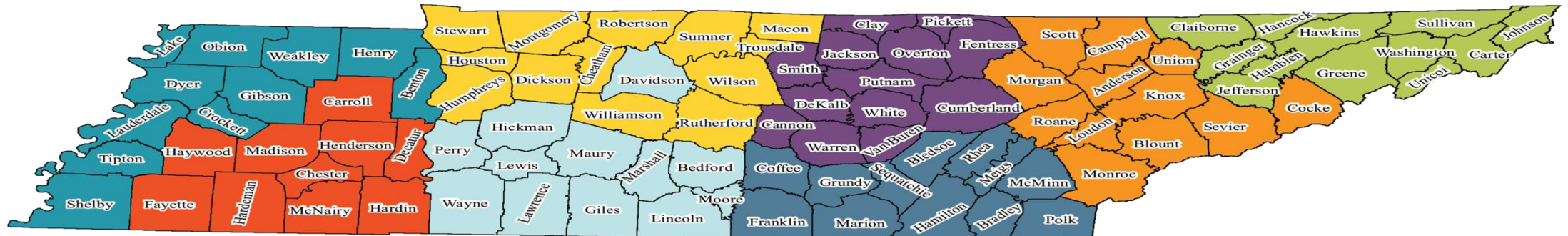


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